**Policy Reform Handbook for School Board Members**

*An educated citizenry is a vital requisite for our survival as a free people.*

 -Thomas Jefferson

Congratulations on your election to your local school board, and on behalf of America's more than 50 million students, thank you for embarking on this reverend endeavor. There is no public policy issue more important to our future than what and how the next generation is educated.

Many new school board members, hungry for change find themselves politically isolated on their boards. Their isolation frequently leads to blowback, and it becomes impossible to achieve what they set out to do. That’s where School Boards for Academic Excellence comes in.

Like you, SBAE envisions an American educational system focused squarely on academic excellence and student achievement, ensuring that every child, regardless of circumstance, is equipped to reach their highest potential.

To help you accomplish that goal in your school district, we offer you with this handbook. In it, you will find background information and specific action items you can undertake to begin to make real change in eight key policy areas.

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Thank you for taking up the mantle of education. Please contact SBAE any time to discuss these ideas further or to request additional resources. Our email address is info@sbaenetwork.org.

**BOARD POWER**

**BACKGROUND**

Fundamentally, school boards exist as an overseer and leader of the superintendent. However, too often, boards serve as a rubber stamp to superintendent policies or proxy of the teachers union.

By passing strong board policies around transparency and accountability, boards can take back power to support students and families.

**TASKS**

* Ask the superintendent to introduce and familiarize you with other district leadership.
	+ The board should familiarize themselves with curriculum, finance, and human resource directors as well as school principals.
* Update policies to reflect your principles.
	+ Policies shape how your district educates children as well as how the board can operate. Comprehensively review policies at the beginning of the year or throughout it. Take public testimony on these policies at the committee and general board levels. Revise policies in pursuit of academic excellence.
* Pass policies to create SMART goals and a cadence of review.
	+ Boards should have a set number of achievable [goals](https://effectiveschoolboards.com) that they return to regularly throughout the school year. These should be reviewed, edited, and set at the first board meeting of the year.
* Pass policies to clarify communication between the superintendent and board.
	+ Boards have kept themselves in the dark and found themselves culpable for financial mismanagement, academic disaster, or legal problems. Clarify communication procedures and frequencies for various scenarios the superintendent may face.
* Pass policies to increase staff turnover transparency.
	+ Staff should complete exit surveys upon leaving the district to determine problems causing turnover.
* Set pay-for-performance goals as part of a superintendent’s contract.
	+ Instead of signing away 100% of a superintendent’s planned salary up front, set a portion aside to be earned upon completion of agreed-upon, realistic academic goals.

**RESPONSE TO OBJECTIONS**

* “It’s the superintendent’s job to interact with staff, not the board’s.”
	+ Too often, the board takes the superintendent’s word on the quality of his or her work. Building relationships with other district staff helps boards ask better questions, receive honest feedback, and proactively identify problems.
* “A district must focus on a wide variety of goals, initiatives, and metrics.”
	+ Districts frequently chase a range of goals while achieving none of them. Focusing on a handful of what is needed in the moment - core academic skills, post-graduation success, school culture - makes goals achievable and points all district staff in a common direction.

**FURTHER READING**

* Paul E. Peterson
	+ [Saving Schools: From Horace Mann to Virtual Learning](https://www.hup.harvard.edu/books/9780674062153)
* School Boards for Academic Excellence
	+ Model Policies

**STAFFING AND FINANCE**

**BACKGROUND**

After four years of unprecedented federal spending, the ESSER [COVID-19 relief](https://covid-relief-data.ed.gov) has ended. Many districts [retained or added staff](https://thehill.com/homenews/education/4705923-schools-jobs-emergency-coronavirus-pandemic-funding) in recent years to help students recover, even as [enrollment declined](https://www.the74million.org/article/national-school-enrollment-data-declines-below-2019-2) due to parent choices and lower birth rates. The result is the heavy weight of those extra contracts on squeezed budgets.

Streamlining budgets for the decade ahead will protect districts from programming cuts, referenda, and staff conflicts.

**TASKS**

* Ask for high-quality finance professional development.
	+ Whether their budget is $2 million or $2 billion, school board members control among the largest revenue streams in their state. Lack of understanding of accounting, staffing, investing, and futureproofing can hobble districts for years. Without training, board members are left to trust district staff and face the consequences.
* Understand how your district funds schools.
	+ Some districts provide funding to individual schools based on need. Others set mandatory personnel ratios depending on enrollment. Still others provide [site-based management](https://blog.allovue.com/school-money), empowering principals to use funds as they see fit. Understanding who controls funding and how it is calculated is key to any effective reforms by the board.
* Ask the superintendent for staff-to-student ratios over the last 10 years.
	+ While parents prefer small class sizes, balancing that against learning needs is among the most important school leadership duties. Additionally, many districts added non-teaching staff over the last decade, especially since the pandemic.
* Pass policies to review service contracts annually.
	+ Many districts accumulate well-intentioned programming that does not provide bang for its buck. Larger districts are often marked for curriculum companies and education non-profits. Reviewing contracts over a certain price ensures every service justifies its cost.
* Approve programs based on outputs, not inputs.
	+ Whether it’s attendance, performance, mental health, or extracurriculars, school staff prefer to make purchases to solve problems. Demonstrate that you care about kids by asking staff for evidence of effectiveness rather than assuming purchases put toward a problem improve it.
* Use audits to your benefit.
	+ Begin your tenure with an audit of all current curriculum and understand the replacement timeline. Invite the community to participate in the audit or produce a public report after the audit.
	+ Define focus areas for efficiencies for your finance team and auditor.

**RESPONSE TO OBJECTIONS**

* “Smaller class sizes help children learn better.”
	+ Smaller class size is among the most expensive education solutions because it voluntarily lowers efficiency. Additionally, locating and hiring 2 high-quality teachers is far more difficult than retaining 1 high-quality teacher to teach a larger class.
* “Your budget is what you value.”
	+ As education costs continue to rise, every line item must justify its existence. Cutting a program or role offers an opportunity to reinvest in something that works.

**FURTHER READING**

* Marguerite Roza
	+ [School Boards Face Their Most Difficult Budget Season Ever. Many Are Unprepared](https://www.the74million.org/article/school-boards-face-their-most-difficult-budget-season-ever-many-are-unprepared)
* National Center for Education Statistics
	+ [Most Current Digest Tables](https://nces.ed.gov/programs/digest/current_tables.asp)

**LITERACY**

**BACKGROUND**

Children have been taught to read incorrectly for the last 20 years. Children [do not learn to read naturally.](https://www.edweek.org/teaching-learning/how-do-kids-learn-to-read-what-the-science-says/2019/10) The secret is “phonics,” decoding what sound a letter makes so they can pronounce any word they come across, even if they do not yet know what it means. Having that universal “skeleton key” to reading helps students quickly graduate to [higher levels of understanding](https://www.reallygreatreading.com/scarboroughs-reading-rope): the structure of the sentence, the meaning of the paragraph, the theme of the book. Think of it like any other skill. If you have mastered the mechanics of throwing a football, you won’t freeze up when defenders sprint at you in a new formation.

However, public and private schools across the nation have watered down a pure phonics approach into something called [“balanced literacy.”](https://features.apmreports.org/sold-a-story) Students learn phonics, but also learn to memorize words, guess based on sentence context, and rely on pictures. To continue the football analogy, a coach would never say, “Step into your throws…unless you are about to be tackled. Then, close your eyes, throw it off your back foot, and hope.” Building these bad habits permanently sets students back, especially [students with dyslexia](https://www.nytimes.com/2022/12/08/opinion/schools-teaching-reading-dyslexia.html). As a result, America lags on [national](https://www.nytimes.com/2022/10/24/us/math-reading-scores-pandemic.html) and [international](https://fordhaminstitute.org/national/commentary/4-takeaways-pisa-results) tests.

Reformers are in the midst of [breaking balanced literacy’s hold](https://www.nytimes.com/2022/05/22/us/reading-teaching-curriculum-phonics.html) on [schools](https://www.youtube.com/watch?v=vNwSXCbDcOo), [teacher college programs](https://www.nctq.org/review/standard/Reading-Foundations), and [curricula](https://www.edweek.org/teaching-learning/the-most-popular-reading-programs-arent-backed-by-science/2019/12). States like Florida and Massachusetts were pioneers in this revolt with the results to show for it, and Mississippi only took 9 years to rise from the bottom to [the top 3](https://www.nytimes.com/2022/10/06/education/learning/mississippi-schools-literacy.html).

**TASKS**

* Ask about the reasoning behind the last reading curriculum purchase and when it is due for replacement.
	+ Good terms include “the science of reading,” “phonics,” and “knowledge building.” Bad terms include “Lucy Calkins,” “Fountas and Pinnell,” and “3-cueing.”
	+ EdReports is an oft-cited guidance website that played an important role in raising standards but is no longer reliable for determining the highest-quality materials. The Reading League and Knowledge Matters provide more reliable standards.
* Ask about the superintendent’s and curriculum director’s training in “the science of reading.”
	+ District leaders should receive explicit training in the science of reading of approximately 80 hours.
* Ask about teachers’ training in “the science of reading.”
	+ Teachers should receive explicit training in the science of reading as part of professional development.
* Ask for disaggregated data.
	+ Districts often remove data from context to befuddle board members. First, ask that your data be divided by gender, income, race, and special needs to determine whether you are serving all students well. Second, ask that your district be ranked against other districts in your state with similar enrollment sizes and poverty rates to judge your district against its peers. Third, ask for where your state rates nationally on the National Assessment of Educational Progress, or NAEP, to judge your students against their national peers.

**RESPONSE TO OBJECTIONS**

* “Trust teachers’ expertise. Do not do a top-down mandate.”
	+ Teachers live to see students grow academically and enjoy school. Teaching literacy properly empowers and invigorates educators.
* “Aggregated data shows that we are succeeding as a district.”
	+ Disaggregated data compares peers to peers. Students will face competition in college and the workplace not just from their state, but from the rest of America and the world. Achieving the American dream requires outcompeting their peers, not the average.

**FURTHER READING**

* Mark Seidenberg
	+ [Language at the Speed of Sight: How We Read, Why So Many Can't, and What Can Be Done About It](https://www.hachettebookgroup.com/titles/mark-seidenberg/language-at-the-speed-of-sight/9780465080656/?lens=basic-books)
* Wiley Blevins
	+ [Meeting the Challenges of Early Literacy Phonics Instruction](https://www.literacyworldwide.org/docs/default-source/where-we-stand/ila-meeting-challenges-early-literacy-phonics-instruction.pdf)
* E. D. Hirsch
	+ [Why Knowledge Matters: Rescuing Our Children from Failed Educational Theories](https://hep.gse.harvard.edu/9781612509525/why-knowledge-matters)

**MATHEMATICS AND SCIENCES**

**BACKGROUND**

The pandemic struck reading skills hard, but [mathematics skills](https://www.wsj.com/articles/math-scores-dropped-in-every-state-during-pandemic-report-card-shows-11666584062) harder. Math skills are sequential, so the gaps virtual learning created persisted long after remote learning ended. Science is [no better](https://www.aei.org/education/what-the-latest-round-of-pisa-scores-shows-about-how-the-pandemic-affected-the-achievement-gap).

America cannot afford to lose any more ground in STEM. The United States already [ranks far behind](https://www.chalkbeat.org/2023/12/05/math-scores-fall-but-united-states-rises-in-rankings-on-pisa-test) most of the wealthy nations in Europe, Asia, and North America in math skills. America also [lags behind](https://www.oecd.org/publication/pisa-2022-results) leading nations in producing elite math students. The results are bad for [business](https://www.uschamberfoundation.org/education/recent-international-assessment-scores-mark-worrying-trend-in-us-global-competitiveness) and [national security](https://media.defense.gov/2021/Jan/14/2002565311/-1/-1/0/FY20-INDUSTRIAL-CAPABILITIES-REPORT.PDF). Employers cannot find skilled tradesmen critical for construction and modern manufacturing, international business and military threats shrink our competitive advantage, and America relies on immigration to fill many high-paying, high-status jobs.

Reformers are pushing back against multiple threats, including [poor teaching](https://hechingerreport.org/proof-points-how-a-debate-over-the-science-of-math-could-reignite-the-math-wars) of basic math and science skills and the removal of [accelerated courses](https://fordhaminstitute.org/national/commentary/algebra-none-effects-san-franciscos-de-tracking-reform) for advanced students.

**TASKS**

* Ask about the district’s teaching style in math and science.
	+ Good terms include “direct instruction,” where teachers directly show procedures and solutions to build student skills quickly, “Singapore math,” a method for rapidly learning basic skills, and “project-based learning,” where students complete science experiments from beginning to end. Bad terms include “inquiry-based learning,” where students discover answers through experimentation and conceptual learning, inefficiently using classroom time.
	+ EdReports is an oft-cited guidance website that played an important role in raising standards but is no longer reliable for determining the highest-quality materials.
* Ask about the superintendent’s and curriculum director’s training in “the science of math.”
	+ District leaders should receive explicit training in the science of math of approximately 80 hours.
* Ask about teachers’ training in “the science of reading.”
	+ Teachers should receive explicit training in the science of math as part of professional development.
* Ask whether middle school students can take accelerated math and science courses or skip lower-level courses.
	+ Students should be able to challenge themselves above their grade level, including taking high school-level courses like algebra.
* Ask whether middle school students do lab work in their courses.
	+ Lab- and project-based science learning prepares students better for high school and college classrooms.
* Ask for disaggregated data.
	+ Districts often remove data from context to befuddle board members. First, ask that your data be divided by gender, income, race, and special needs to determine whether you are serving all students well. Second, ask that your district be ranked against other districts in your state with similar enrollment sizes and poverty rates to judge your district against its peers. Third, ask for where your state rates nationally on the National Assessment of Educational Progress, or NAEP, to judge your students against their national peers.

**RESPONSE TO OBJECTIONS**

* “‘Drill and kill’ is boring. Students will hate math if it is just memorization.”
	+ Students’ success in any subject relies on them quickly breaking down problems into decodable bites until they become fluent enough to rely on memory recall. The more basic facts students can memorize, the easier more complex problems become.
* “Encouraging students to take challenging courses early sets them up for academic and emotional failure.”
	+ Research shows that students and teachers alike underestimate students’ resilience. Opt-out models instead of opt-in raise achievement for all students.

**FURTHER READING**

* Sarah Powell
	+ [Myths That Undermine Maths Teaching](https://www.cis.org.au/publication/myths-that-undermine-maths-teaching)
* Christian T. Doabler
	+ [Examining the Association between Explicit Mathematics Instruction and Student Mathematics Achievement](https://www.journals.uchicago.edu/doi/abs/10.1086/679969)

**CIVICS AND HISTORY**

**BACKGROUND**

The state of history education is shambolic. Board members will be aware of content debates about how to portray the past and to instill patriotism in students. Wokeness versus traditional history often comes down to who wins board elections, but state education departments often [rip the choices](https://www.nytimes.com/interactive/2020/01/12/us/texas-vs-california-history-textbooks.html) out of local boards’ hands, regardless.

However, history is also the least rigorous of the core subjects in many states. [Vague state standards](https://fordhaminstitute.org/national/research/state-state-standards-civics-and-us-history-2021) gloss over important periods and aspects of history, pay lip service to civics, and open the door to educators teaching their own version of the American story.

The grand tradition of Western Civilization is too important to become a partisan issue. Reformers in states like [Virginia](https://hechingerreport.org/in-virginia-a-battle-over-history-standards-ends-in-compromise) demonstrate a path forward to make teaching actual history a winning issue.

**TASKS**

* Request your district’s syllabus and reading list for each grade.
	+ History curricula are frequently customized by staff, so individual review is the only sufficient oversight tool.
	+ If you find objectionable material, work with administration to supplant, not ban, it. Bans are losing battles that attract negative attention in the short term and get overturned in the long term. Creating alternative options pushes out flimsier material.
* Pass policies that allow parents to review curricula.
	+ Parent access to what is taught increases engagement and trust in the board.
* Pass policies that tie the ability to discuss politicized issues to curricular content.
	+ Limiting topics of controversy to planned classroom materials and student outcomes prevents teachers from going off script.
* Proactively introduce patriotic celebrations into the school curriculum or calendar.
	+ Many school calendars celebrate diversity by reminding students about how they are different. Reminding diverse groups of students of how they have contributed to the singular American story in government, war, culture, and business unifies district families.

**RESPONSE TO OBJECTIONS**

* “You are giving parents veto power over the truth.”
	+ Parents do not fear facts. They fear their values are not reflected in the teaching of those facts. Involving families early avoids controversy later.
* “Bringing in the news to class makes history relevant.”
	+ Teaching rigorous historical content gives students the ability to apply those lessons to modern times. Contemporary content gives teachers leeway for low-rigor, biased content that crowds out better material.

**FURTHER READING**

* Jeremy A. Stern
	+ [The State of State Standards for Civics and U.S. History in 2021](https://fordhaminstitute.org/national/research/state-state-standards-civics-and-us-history-2021)
* Dana Goldstein
	+ [Two States. Eight Textbooks. Two American Stories.](https://www.nytimes.com/interactive/2020/01/12/us/texas-vs-california-history-textbooks.html)

**MENTAL HEALTH**

**BACKGROUND**

Student mental health is collapsing under the weight of what adults have imposed on them. Pandemic closures [created](https://www.edweek.org/leadership/new-research-shows-how-bad-the-pandemic-has-been-for-student-mental-health/2022/01) listlessness at best and suicidal behavior at worst. Constant access to social media has [sharply declined](https://www.npr.org/2023/02/16/1157180971/10-things-to-know-about-how-social-media-affects-teens-brains) girls’ mental health and [instigated](https://www.edweek.org/leadership/cellphone-bans-can-ease-students-stress-and-anxiety-educators-say/2023/10) bullying and fights among boys.

Additionally, parents are increasingly worried about the [values](https://www.edweek.org/leadership/states-look-to-social-emotional-learning-to-combat-student-misbehavior-poor-mental-health/2023/09) within schools’ social-emotional learning strategies as well as [being kept in the dark](https://www.nytimes.com/2023/01/22/us/gender-identity-students-parents.html) on issues like gender.

Restoring student motivation and parent trust is incredibly valuable in the modern era.

**TASKS**

* Pass policies that make social-emotional learning opt in for students.
	+ Parents should have to give consent for students to participate in social-emotional learning. Students should not face academic penalty or social derision for not participating.
* Pass policies that allow parents to review social-emotional curricula.
	+ Parent access to what is taught increases engagement and trust in the board.
* Pass policies that notify parents in advance of social-emotional learning.
	+ Parents should be notified of all topics discussed among students.
* Interview school counselors as a board in front of the public.
	+ Parents deserve to know how counselors approach problems of mental health and gender. Public transparency brings those processes under scrutiny and accountability.
* Pass policies to prohibit cell phones during the school day.
	+ Specify where students can keep phones during school hours
	+ Specify if exceptions are made during lunch, study hall, or emergencies.
	+ Teachers and staff should have protection to confiscate phones in cases of misconduct.

**RESPONSE TO OBJECTIONS**

* “Social-emotional learning is essential to children’s mental health.”
	+ Students need to learn character. However, charlatans often procure big district contracts with no demonstrable results. Additionally, parents’ values are often not reflected in the teaching.
* “Counselors need the right to have private conversations with students.”
	+ Parents are ultimately responsible for their child’s wellbeing. Any relationship with a school counselor should be explicitly negotiated at the board level and at the parent level.

**FURTHER READING**

* Martin R. West
	+ [Trends in Student Social-Emotional Learning: Evidence From the First Large-Scale Panel Student Survey](https://journals.sagepub.com/doi/abs/10.3102/0162373720912236)
* Adam Tyner
	+ [Parents and the Politics of Social-Emotional Learning](https://sel.fordhaminstitute.org)

**SAFETY**

**BACKGROUND**

Standards of behavior have completely changed since the virtual learning disruption. Teachers recognize the [rise](https://www.usatoday.com/in-depth/news/education/2023/06/12/us-schools-see-behavioral-issues-climb-post-covid/70263874007) in misbehavior and discipline. [Fatigue and fear of violence](https://www.chalkbeat.org/2023/3/28/23658974/school-discipline-violence-safety-state-law-suspensions-restorative-justice) have pushed teachers out of the profession, and some [social-justice reforms](https://www.brookings.edu/articles/the-biden-administrations-updated-school-discipline-guidelines-fail-to-meet-the-moment) have made the situation worse. On top of that, [smartphones](https://www.wsj.com/tech/personal-tech/schools-want-to-ban-phones-parents-say-no-62889fe0) have made distraction easier than ever.

Parents are now pushing back. Well-ordered classrooms ensure higher-quality educators for their children and safer learning environments, too.

**TASKS**

* Review discipline policies for clear, comprehensive guidance and teacher empowerment.
	+ Conduct violations should be clear.
	+ Conduct that merits in- or out-of-school suspension should be clear and include parental notification.
	+ Teachers should receive professional development in [classroom management techniques](https://teachlikeachampion.org).
	+ Teachers should have protection to defuse or quarantine misconduct, but should also record their discipline record for parent transparency.
* Pass policies to prohibit cell phones during the school day.
	+ Specify where students can keep phones during school hours
	+ Specify if exceptions are made during lunch, study hall, or emergencies.
	+ Teachers and staff should have protection to confiscate phones in cases of misconduct.
* Clarify transportation processes and liability.
	+ Meet with bussing staff and principals to understand how students safely arrive to and from school, ensuring adults are supervising without gaps.

**RESPONSE TO OBJECTIONS**

* “Anything less than restorative justice and classroom inclusion for unruly students is punitive and wrong.”
	+ Districts must help disruptive students succeed, but entire classrooms of students should not be sacrificed to avoid disciplining disruptors. Clear codes of conduct create clear boundaries. Boards can seek alternative solutions for disruptors.
* “I need to be able to reach my child by phone at any time.”
	+ The board can make phones out of reach but accessible in the classroom or school office. In any case, parents and students existed this way before 2010.

**FURTHER READING**

* Samuel Y. Song
	+ [The Cart Before the Horse: The Challenge and Promise of Restorative Justice Consultation in Schools](https://www.tandfonline.com/doi/full/10.1080/10474412.2016.1246972)
* Doug Lemov
	+ [Take Away Their Cellphones…So We Can Rewire Schools for Belonging and Achievement](https://www.educationnext.org/take-away-their-cellphones-rewire-schools-belonging-achievement)

**GRADUATION REQUIREMENTS**

**BACKGROUND**

The new generation of high school graduates looks at two- and four-year college much differently than previous generations did. It’s [more expensive and less trusted](https://hechingerreport.org/how-higher-education-lost-its-shine) than ever before. Combine that with low birth rates, and colleges are about to hit a [financial cliff](https://www.chronicle.com/article/colleges-were-already-bracing-for-an-enrollment-cliff-now-there-might-be-a-second-one).

That makes K-12 preparation even more important. Successful districts are providing career-focused training in high school and holding leadership accountable for post-high school outcomes.

**TASKS**

* Ask for college remediation data for your district’s graduates.
	+ Far too many students enter college unprepared, forcing them to pay for and pass high school-level reading and math courses before making progress on their degrees. This leads to [dropouts and debt](https://www.newamerica.org/education-policy/edcentral/who-takes-remedial-courses-examining-the-landscape).
* Expand private sector partnerships with the district.
	+ States are adding flexibility to high school credits, allowing apprenticeships, on-the-job training, and internships during the school day. Students gain valuable experience instead of mere elective credit.
* Ask for disaggregated data.
	+ Districts often remove data from context to befuddle board members. First, ask that your data be divided by gender, income, race, and special needs to determine whether you are serving all students well. Second, ask that your district be ranked against other districts in your state with similar enrollment sizes and poverty rates to judge your district against its peers.

**RESPONSE TO OBJECTIONS**

* “Holding students to higher graduation standards increases dropouts with no benefit.”
	+ Students are more likely to drop out of college or face unemployment if they receive remediation after graduation instead of before.
* “Workplace learning takes opportunities away from district teachers.”
	+ This century’s workforce must be adaptable and hit the ground running after graduation. Developing competencies through dual enrollment, apprenticeship, internship, and on-the-job training is more valuable than random electives.

**FURTHER READING**

* Angela Boatman
	+ [A Switch in Time: The Academic Effects of Shifting Math Remediation from College to High School](https://direct.mit.edu/edfp/article-abstract/16/3/464/97125/A-Switch-in-Time-The-Academic-Effects-of-Shifting)
* Robert I. Lerman
	+ [Wisconsin's Well Structured Youth Apprenticeship Program](https://www.urban.org/research/publication/wisconsins-well-structured-youth-apprenticeship-program)